

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-14 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 AF-10 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 SAM-01

SAJ-01 OIC-04 ACDA-19 AEC-11 SCI-06 TRSE-00 OMB-01

CU-04 NSF-04 CEQ-02 EPA-04 INT-08 FEA-02 EB-11 COME-00

DRC-01 /202 W

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O R 181100Z MAY 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 5863

INFO ALL CSCE CAPITALS 141

AMEMBASSY CAIRO UNN

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG UNN

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT UNN

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT NORFOLK VA

CINCLANT

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 3133

VIENNA ALSO FOR USDEL MBFR

EO 11652 GDS

TAGS PFOR

SUBJ CSCE: PHASE II HIGHLIGHTS-MAY 13-17

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SUMMARY: SOVIETS CONTINUED TO EXHIBIT SOME FLEXIBILITY

THIS WEEK, BUT THEIR HIGHLY RESTRICTIVE SUBSTANTIVE POSITIONS PREVENTED ANY CONCRETE PROGRESS ON BASKET III (HUMANITARIAN) ISSUES. THEY SEEMED SENSITIVE TO WESTERN AND NEUTRAL UNHAPPINESS, HOWEVER, AND STRESSED THEIR INTEREST IN COMPLETING PHASE TWO IN TIME FOR A THIRD PHASE SUMMIT IN JULY. MEANWHILE, FIRST DRAFT OF MILITARY SECURITY TEXT WAS COMPLETED, AND SECOND READING BEGAN. END SUMMARY.

1. THIRD PHASE -- COORDINATING COMMITTEE DISCUSSION OF STATE OF CONFERENCE WORK BROUGHT OUT BITTER COMPLAINTS BY NEUTRALS ON CSCE PROGRESS THUS FAR. ROMANIA AND POLAND NEVERTHELESS STATED THAT THEY HOPED TO COMPLETE PHASE TWO IN JUNE, IN ORDER TO MAKE POSSIBLE A THIRD PHASE SUMMIT IN JULY. IN PRIVATE CONTACTS, SOVIETS EMPHASIZED THEIR DETERMINATION TO ADHERE TO THIS SCHEDULE.

2. PRINCIPLES AND THEIR IMPLEMENTATION--SUBCOMMITTEE MADE SLOW PROGRESS AS ATTENTION TURNED BY PREARRANGEMENT FROM PRINCIPLE ON PEACEFUL SETTLEMENT OF DISPUTES BACK TO TERRITORIAL INTEGRITY. ON EXTRA SESSION WAS DEVOTED INCONCLUSIVELY TO QUESTION OF INTER-RELATIONSHIP OF THE PRINCIPLES. SPECIAL WORKING BODY ON IMPLEMENTATION COMPLETED THREE SESSION IN WHICH DELEGATIONS RESPONDED TO A QUESTIONNAIRE ON THE SWISS PROPOSAL FOR POST-CONFERENCE STUDY OF PEACEFUL SETTLEMENT OF DISPUTES, AND THREE SESSIONS ON ROMANIAN PROPOSAL ON MEASURES TO IMPLEMENT NON-USE OF FORCE PRINCIPLE. SOVIET, CZECH, GDR, AND BULGARIAN OPPOSITION TO PARAGRAPHS OF ROMANIAN PROPOSAL WHICH DEAL WITH DISARMAMENT AND MAINTAINING TROOPS ON THE TERRITORY OF ANOTHER STATE, HARDENED INTO REFUSAL TO REGISTER TEXTS EVEN IN BRACKETS, WHILE MANY WESTERN DELS INCREASED EAST BLOC EMBARRASSMENT BY STRENUOUSLY DEFENDING ROMANIAN DRAFT.

3. MILITARY SECURITY--SUBCOMMITTEE COMPLETED PROVISIONAL REGISTRATION OF PREAMBLE AND SECTION III, THEREBY COMPLETING FIRST READING OF MILITARY SECURITY SECTION OF THE FINAL DOCUMENT. SOVIETS BRACKETED CONFIDENTIAL

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ENTIRE PREAMBLE WITH ARGUMENT THAT MILITARY SECURITY SHOULD BE AN INTEGRAL PART OF AN OVERALL POLITICAL DOCUMENT, AND THEREFORE A PREAMBLE WOULD BE UNNECESSARY. FINAL SENTENCE OF SECTION III REPRESENTS DISPOSITION OF ROMANIAN EFFORTS TO INTRODUCE TEXT ON MILITARY DISENGAGEMENT AND DISARMAMENT. AFTER ENDURING A LENGTHY SOVIET POLICY STATEMENT AND STRONG REBUTTALS BY ALLIED AND NEUTRAL DELEGATIONS, SUBCOMMITTEE MOVED INTO SECOND

READING OF TEXT. WITH INTRODUCTORY PARAGRAPH ON NATURE OF THE OBLIGATION PUT OFF FOR RESOLUTION LATER, WORK BEGAN WITH CBM ON PRIOR NOTIFICATION OF MILITARY MANEUVERS. INCONCLUSIVE DISCUSSION SO FAR HAS CENTERED ON WHETHER OR NOT MANEUVER REQUIRES DEFINITION, QUESTION OF KINDS OF MANEUVERS TO BE NOTIFIED, AND ISSUE OF PRIOR NOTIFICATION OF INDEPENDENT AIR AND NAVAL MANEUVERS. LONG DEBATE SERVED TO MOVE SUBCOMMITTEE CLOSER TO US-PREFERRED FORMULATION.

4. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--FULL COMMITTEE CONTINUED CONSIDERATION OF ITS PREAMBLE, WITHOUT REACHING AGREEMENT ON A TEXT. SUBCOMMITTEE ON COMMERCIAL EXCHANGES COMPLETED INITIAL CONSIDERATION OF RESOLUTION ON TRADE PROMOTION AND MARKETING AND APPROVED MODIFIED TEXTS COVERING MOST OF THE POINTS IN THE ORIGINAL PROPOSAL. IT WILL NOW RESUME DISCUSSION OF RESOLUTION ON COMMERCIAL EXCHANGES, AND A NUMBER OF PROPOSALS HAVE BEEN ADVANCED ON HOW TO DEAL WITH SOME OF THE THORNIER ISSUES. SUBCOMMITTEE ON INDUSTRIAL COOPERATION CONTINUED TO MOVE SLOWLY THROUGH DRAFT RESOLUTION ON PROJECTS OF COMMON INTEREST WITHOUT ENCOUNTERING MAJOR PROBLEMS. SCIENCE AND TECHNOLOGY SUBCOMMITTEE ALSO MADE SLOW PROGRESS BY REGISTERING A BRACKETED CLAUSE ON JOINT PROGRAMS AND PROJECTS, AND ENVIRONMENT SUBCOMMITTEE SLOWLY APPROACHED AGREEMENT ON PARAGRAPH RELATING TO DEVELOPMENT OF INTERNATIONAL LAW ON THE ENVIRONMENT.

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INFO ALL CSCE CAPITALS 142
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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 3133

5. HUMANITARIAN COOPERATION--SOVIETS ASKED FOR RENEWAL
OF INFORMAL DISCUSSION ON BASKET III PREAMBLE, AND A
SESSION IS SCHEDULED NEXT WEEK. IN HUMAN CONTACTS AND
INFORMATION SUBCOMMITTEES, THE WORK OF INFORMAL GROUPS
INTENSIFIED AND OUTLINES OF POSSIBLE AGREEMENT ON THE
DIFFICULT TOPICS OF FAMILY REUNIFICATION AND ACCESS TO
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PRINTED INFORMATION EMERGED. FINAL STICKING POINTS MAY
BE RESOLVED OR BRACKETED NEXT WEEK. ONE KEY POINT
RESISTING SOLUTION IS THE FAMILY REUNIFICATION TEXT FOR
DEALING "IN A POSITIVE AND HUMANITARIAN WAY WITH REQUESTS
OF PERSONS WHO WISH TO BE REUNITED WITH MEMBERS OF THEIR
FAMILY LIVING IN ANOTHER (PARTICIPATING) STATE".
SOVIETS INSIST ON LIMITING EFFECT OF THIS CLAUSE TO
CSCE PARTICIPATING STATES. USDEL HAS ADVOCATED PHRASING
WHICH WILL NOT REPEAT NOT LIMIT THE EFFECT TO
PERSONS WHOSE FAMILY HAPPENS TO RESIDE IN ANOTHER
PARTICIPATING STATE. WE HAVE EXPLAINED THAT THIS IS
AN IMPORTANT POINT FOR THE US FOR PUBLIC AND POLITICAL
REASONS, BUT TO DATE THE SOVIETS HAVE BEEN ADAMANT.
LIMITED ALLIED SUPPORT FOR OUR POSITION IS BASED SOLELY
ON DESIRE FOR SOLIDARITY. MEANWHILE, LIMITED PROGRESS
WAS ACHIEVED ON SUBSTANTIVE ISSUES BY SUBCOMMITTEE ON
CULTURE. IN SUBCOMMITTEE ON EDUCATION, FORWARD MOVEMENT
ON EXPANDED SCIENTIFIC EXCHANGES AND CONTACTS WAS
ABRUPTLY CHECKED BY SOVIETS, APPARENTLY SO AS NOT TO
GET AHEAD OF WORK IN SCIENCE AND TECHNOLOGY SUBCOMMITTEE.

6. FOLLOW-UP--IN VIEW OF ADAMANT SOVIET RESISTANCE TO PROGRESS ON HUMANITARIAN SUBJECTS, NATO CAUCUS DECIDED TO STALL DISCUSSION OF FOLLOW-UP. RESULT WAS EASTERN/NEUTRAL MONOLOGUE ON NEED FOR SOME FORM OF GENERAL FOLLOW-UP ACTIVITY.

7. COMMENT: THE SOVIETS ARE TRYING TO EAT THEIR CAKE AND HAVE IT TOO. THEY WANT AN EARLY CSCE CONCLUSION AT SUMMIT LEVEL, BUT ARE APPARENTLY UNWILLING TO MAKE CONCESSIONS TO GET IT. THE RESULTING SQUEEZE HAS LED WESTERN AND NEUTRAL DELEGATIONS TO WONDER IF IT WILL BE POSSIBLE TO FINISH PHASE TWO WORK BEFORE THE SUMMER HOLIDAY PERIOD. WHEN A RUMOR CIRCULATED LAST WEEK THAT THE SOVIETS WERE CONSIDERING RECESSING PHASE TWO UNTIL THE AUTUMN, SEVERAL WESTERN DELEGATIONS SEIZED ON THIS PROSPECT AS A POSSIBLE SOLUTION, BUT THE SOVIETS REACTED SHARPLY TO SET THE RECORD STRAIGHT. IN INFORMAL CONTACTS WITH ALL DELEGATIONS THEY STRESSED THEIR DESIRE TO COMPLETE PHASE TWO BY THE END OF JUNE, IN TIME FOR A THIRD PHASE SUMMIT IN JULY.
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8. MEANWHILE, THE EMERGING TEXTS ON FAMILY REUNIFICATION AND ACCESS TO PRINTED INFORMATION--TWO KEY FREER MOVEMENT ISSUES--APPEAR TO HAVE GIVEN WESTERN AND NEUTRAL DELEGATIONS SOME HOPE THAT DECENT AGREEMENTS IN THIS AREA OF THE CONFERENCE ARE, INDEED, POSSIBLE. AS A RESULT, THE PREVAILING GLOOM WHICH HAD SETTLED OVER THE CONFERENCE DURING THE LAST TWO WEEKS HAS LIFTED SLIGHTLY, AND ONCE AGAIN THERE IS A BROAD TENDENCY TO THINK IN TERMS OF THE COMPLETION OF PHASE TWO EARLY THIS SUMMER. END COMMENT.ABRAMS

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